



Alternatives to Abortion

As Required by

**2020-21 General Appropriations Act,
House Bill 1, 86th Legislature, Regular
Session, 2019 (Article II, Health and
Human Services Commission, Rider 80)**

Health and Human Services

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Executive Summary

The 2020-21 General Appropriations Act, House Bill 1, 86th Legislature, Regular Session, 2019 (Article II, Health and Human Services Commission [HHSC], Rider 80), requires HHSC to submit a report on the Alternatives to Abortion (A2A) program.

A2A services are delivered through contracted service providers and are available to pregnant women, their families, and adoptive parents. Because of program expansion in the last two years, A2A saw an increase in the number of clients served.

Due to the additional funds appropriated by the 86th Legislature, HHSC is in the process of re-procuring contracts.

1. Introduction

Rider 80 requires HHSC to submit a report on the A2A program no later than December 1 of each fiscal year to the Governor and the Legislative Budget Board (LBB).

The report must include:

- The total number of A2A providers, including subcontractors, by geographical region, and the total number of unduplicated clients served by each provider, by gender and age;
- A description of A2A outreach efforts by providers and HHSC;
- Total expenditures, by method of financing;
- Total contract amounts by provider, including subcontractors; and
- Any outcome measures included in contracts with providers.

A2A services are delivered through contracted service providers, including pregnancy centers, social service providers, adoption agencies, and maternity homes for pregnant women. A2A services are available in person, over the phone, or online to eligible pregnant women or parents up to three years postpartum. Services are also available for 90 calendar days after miscarriage or loss of a child, and to adoptive parents for up to two years post-adoption finalization, regardless of the age of the child.

2. Background

The 2006-07 General Appropriations Act, Senate Bill 1, 79th Legislature, Regular Session, 2005 (Article II, Special Provisions Relating to all Health and Human Services Agencies, Section 50) created the A2A program. A2A is a statewide program promoting childbirth and providing support services to pregnant women, their families, and adoptive parents. A2A is designed to:

- Reduce abortions and improve pregnancy outcomes by helping women practice sound health-related behaviors and improve prenatal nutrition;
- Improve child health and development by helping parents provide responsible and competent care for their children; and
- Improve families' economic self-sufficiency by helping parents continue their education and find a job.

The A2A program provides:

- Counseling, mentoring, educational information, and classes on pregnancy, parenting, adoption, life skills, and employment readiness;
- Material assistance such as car seats, clothing, diapers, and formula;
- Care coordination through referrals to government assistance programs and other social service programs;
- Call-center for information or to schedule appointments; and
- Housing and support services through maternity homes.

HHSC's responsibilities under the program include allocation of state and federal funds, development of rules and policies, monitoring adherence to state and federal policies, providing technical assistance to contractors, and the collection and maintenance of program data.

The Legislature appropriated \$59,876,059 for the A2A program in the 2020-21 biennium, and additionally authorized HHSC to transfer up to \$20,000,000 in General Revenue from other appropriations made in the General Appropriations Act for the biennium, if additional funding is needed. HHSC released a request for stakeholder input asking how HHS can best utilize the increased funding for A2A on July 23, 2019 and received a total of 756 responses by the deadline of August 9, 2019.

Respondents recommended a variety of adjustments to the program, such as allowing education on contraceptives, increasing transparency and oversight of the program, and including family/support persons in the definition of a program client. Based on these responses and a review of fiscal year 2019 clients served, HHSC identified a need for additional funding and is currently developing a request for application and plans to award new contracts as a result of this re-procurement.

3. Number of Providers and Clients

For fiscal year 2019, HHSC provided A2A services through two contracted service providers, Texas Pregnancy Care Network (TPCN) and Human Coalition (HC). TPCN utilized a statewide network of 66 service providers with a total of 149 locations throughout Texas. TPCN provided counseling, mentoring, educational information, classes, material assistance, care coordination, and housing and support services. HC delivered services through clinics in Grapevine and Fort Worth, mobile clinics, and a virtual clinic utilizing tele-counseling and online delivery of educational material and classes. HC also provided material assistance and care coordination through its clinics and online.

A2A services were provided in all 11 public health regions in Texas. For a list of providers and subcontractors by geographical region, see *Appendix A*.

In fiscal year 2019, the A2A program provided services to 66,408 unduplicated clients, which represents a 78.2 percent increase from fiscal year 2018. This amount varies from the final cumulative amount reported to the Legislative Budget Board for fiscal year 2019 due to additional reporting of clients served in quarters one and two. The amount reported to LBB was 64,859 unduplicated clients.

In fiscal year 2019, the A2A program did not collect data regarding client gender; however, the program began collecting this data on September 1, 2019 and will report on this data in the fiscal year 2020 report due December 1, 2020.

For total number of unduplicated clients served by client type and age, see *Appendix B*.

4. Outreach Efforts

Outreach remained an important requirement in fiscal year 2019. HHSC does not have funding allocated for A2A outreach efforts at the state level, however, contracted service providers conduct outreach initiatives to promote awareness of the program and available services. Contracted A2A service providers increased outreach efforts in fiscal year 2019 to ensure awareness of the program reached eligible clients in need of services. The efforts included:

- Community outreach, such as educational fairs and community events;
- Online advertising campaigns; and
- Printed materials such as pamphlets, brochures, and postcards.

TPCN uses its network of service providers to maintain and promote awareness in the served communities through fairs, pamphlets, and word of mouth. HC relies on online advertising and billboards to outreach to the targeted client population.

The A2A program continues to collaborate with other state programs and organizations such as the Special Supplemental Nutrition Program for Women, Infants and Children (WIC), Medicaid, and the Nurse-Family Partnership. Connecting women and families to resources and services will remain a priority for HHSC and a requirement of contracted A2A service providers.

5. Funding and Expenditures

Each biennium, funding for the A2A program has remained stable or increased (refer to Table 1). A2A receives federal Temporary Assistance for Needy Families (TANF) block grant and state General Revenue funds.

Table 1. Alternatives to Abortion Funding, Fiscal Years 2006-2021

Biennium	TANF	General Revenue	Total
2006-07	\$5,000,000	\$0	\$5,000,000
2008-09	\$5,000,000	\$0	\$5,000,000
2010-11	\$5,000,000	\$3,000,000	\$8,000,000
2012-13	\$6,000,000	\$2,300,000	\$8,300,000
2014-15	\$6,000,000	\$4,300,000	\$10,300,000
2016-17	\$6,000,000	\$12,300,000	\$18,300,000
2018-19	\$6,000,000	\$32,300,000	\$38,300,000
2020-21	\$6,000,000	\$73,876,059 ¹	\$79,876,059

For fiscal year 2019, HHSC contracted with TPCN and HC to provide A2A services. TPCN has been a contractor for the A2A program since program inception in 2005, while HC was awarded a new contract on June 1, 2018. For fiscal year 2019, TPCN expended \$14,578,590.69 in General Revenue and \$1,500,000.00 in TANF funds,

¹ The 2020-21 General Revenue amount includes the \$20 million in General Revenue the Legislature authorized HHSC to transfer from other appropriations made in the General Appropriations Act for the biennium, if additional funding is needed.

and HC expended \$3,782,317.52 in General Revenue and \$1,500,000 in TANF funds.²

For total contract amounts by provider, including subcontractor, see *Appendix A*.

² TANF block grant funding is distributed equally between the fiscal years of the biennium. HHSC expended \$3 million in TANF funds in fiscal year 2018, leaving \$3 million to distribute in the fiscal year 2019 contracts.

6. Outcome Measures Included in Contracts with Providers

The A2A program had two performance measures in the fiscal year 2019 contracts:

1. number of unduplicated persons receiving pregnancy support services; and
2. number of services provided.

The A2A program has also added new targets for contractors beginning in fiscal year 2020, which include:

1. Increase the percentage of A2A clients referred to Nurse-Family Partnership who successfully enroll in Nurse-Family Partnership to at least 20 percent.
2. Increase the percentage of A2A clients referred to Medicaid who successfully enroll in Medicaid to at least 20 percent.

For a breakdown of unduplicated clients served by type and age, see *Appendix B*.

7. Conclusion

HHSC has focused efforts on streamlining and enhancing efficiencies across state agencies and local organizations that provide support services to women and children, including providing referrals to all relevant social service programs to ensure positive outcomes and to promote self-sufficiency.

In fiscal year 2019, the A2A program continued to provide services to more clients across Texas. The A2A program provided services to 66,408 unduplicated clients, which represents a 78.2 percent increase from fiscal year 2018. Rider 80 has allowed for an additional \$20 million for fiscal years 2020-21 for A2A services. HHSC will utilize the additional funding to continue to serve additional clients to further the goals of A2A by reducing abortions, improving pregnancy outcomes, improving child health and development, and improving families' economic self-sufficiency.

List of Acronyms

Acronym	Full Name
A2A	Alternatives to Abortion
HC	Human Coalition
HHSC	Health and Human Services Commission
TANF	Temporary Assistance for Needy Families
TPCN	Texas Pregnancy Care Network

Appendix A. Provider Contract Amounts and Regions Served

Provider Name	Contract Amount³	Geographic Region
Human Coalition	\$5,711,475.00	Statewide
Human Coalition Clinic – Fort Worth		3
Human Coalition Clinic – Grapevine		3
Texas Pregnancy Care Network (Subcontractors below)	\$17,429,825.00	Statewide
Care Net of Dalhart	\$12,087.60	1
Care Net Pregnancy Resource Center of Dumas	\$140,189.80	1
Care Net Pregnancy Resource Center of Dumas		1
Care Net Pregnancy Resource Center of Dumas – Cactus		1
Family Promise of Lubbock	\$5,257.20	1
Family Promise of Lubbock - Hope House		1
Family Promise of Lubbock - Promise House		1
Family Promise of Lubbock - Samaritan House		1
Pregnancy Resources of Abilene	\$205,962.00	2

³ Providers with multiple locations have one total contract amount listed. Not all providers spent the full contract award.

Provider Name	Contract Amount³	Geographic Region
The Open Door Pregnancy Center	\$101,557.20	2
The Open Door Pregnancy Center - Breckenridge		2
The Open Door Pregnancy Center - Cisco		2
The Open Door Pregnancy Center - Mobile Pregnancy Clinic		2
Birth Choice – Dallas	\$277,081.20	3
Bridges Safehouse, Inc.	\$72,492.00	3
Bridges Safehouse, Inc. – Main – Cedar Hill		3
Bridges Safehouse, Inc. – Thrifty Boutique – Cedar Hill		3
Catholic Charities of Dallas	\$266,781.60	3
Catholic Charities of Dallas – Main		3
Catholic Charities of Dallas – Marillac		3
Children & Family Institute	\$782,278.80	3
Children & Family Institute – Dallas		3
Children & Family Institute – Ft. Worth		3
Children's Connections Inc.	\$433,014.40	Statewide
Children's Connections Inc. – Abilene		2
Children's Connections Inc. – Amarillo		1

Provider Name	Contract Amount³	Geographic Region
Children's Connections Inc. – Austin		7
Children's Connections Inc. – Beaumont		5
Children's Connections Inc. – Bryan		7
Children's Connections Inc. – Corpus Christi		11
Children's Connections Inc. – Dallas		3
Children's Connections Inc. – Eagle Pass		8
Children's Connections Inc. – Edinburg		11
Children's Connections Inc. – El Paso		10
Children's Connections Inc. – Ft. Worth		3
Children's Connections Inc. – Gainesville		3
Children's Connections Inc. – Houston		6
Children's Connections Inc. – Killeen		7
Children's Connections Inc. – Laredo		11
Children's Connections Inc. – Lubbock		1
Children's Connections Inc. – Lufkin		5
Children's Connections Inc. – Midland		9
Children's Connections Inc. – San Angelo		9

Provider Name	Contract Amount³	Geographic Region
Children's Connections Inc. – San Antonio		8
Children's Connections Inc. – San Marcos		7
Children's Connections Inc. – Texarkana		4
Children's Connections Inc. – Tyler		4
Children's Connections Inc. – Victoria		8
Children's Connections Inc. – Waco		7
Children's Connections Inc. – Wichita Falls		2
ChristianWorks	\$57,810.00	3
ChristianWorks – Dallas		3
ChristianWorks – Fort Worth		3
Family Care Connection	\$498,004.80	3
Family Care Connection – South Dallas		3
Family Care Connection – Main Office – Dallas		3
Family Care Connection – West Dallas		3
First Look – Waxahachie	\$133,551.60	3
From Ordinary to Extraordinary – Dallas	\$36,464.40	3
Gladney Center for Adoption – Fort Worth	\$24,951.60	3

Provider Name	Contract Amount³	Geographic Region
Hope Cottage	\$225,554.40	3, 4, 10
Hope Cottage – Dallas		3
Hope Cottage – El Paso		10
Hope Cottage – Tyler		4
Hope Center – Corsicana	\$13,392.00	3
Hope Mansion – Cedar Hill	\$0.00	3
Involved for Life – Downtown Pregnancy Center – Dallas	\$126,442.80	3
Loreto House – Denton	\$352,484.40	3
Low Birth Weight Development Center – Dallas	\$57,727.20	3
Metroplex Women’s Clinic	\$285,676.80	3
Metroplex Mobile Pregnancy Clinic		3
Metroplex Women's Clinic – North Arlington		3
Metroplex Women's Clinic – Southeast Arlington		3
Metroplex Women's Clinic – Southwest Arlington		3
Next Step Women's Center	\$70,737.60	3
Next Step Women's Center – Burleson		3
Next Step Women's Center – Ft. Worth		3

Provider Name	Contract Amount³	Geographic Region
Raffa Clinic – Greenville	\$117,414.00	3
Woman to Woman Pregnancy Resource Center – Locust	\$54,371.80	3
1st Choice Pregnancy Resource Center – Texarkana	\$130,724.40	4
Expectant Heart Pregnancy Resource Center	\$416,691.60	4
Expectant Heart Pregnancy Resource Center – Longview		4
Expectant Heart Pregnancy Resource Center – Mt. Pleasant		4
Living Alternatives of Jacksonville	\$73,794.00	4
Living Alternatives of Palestine	\$216,096.00	4, 5
Living Alternatives of Palestine		4
Living Alternatives of Palestine – Crockett		5
Paris Pregnancy Care Center	\$150,372.00	4
Paris Pregnancy Care Center		4
Paris Pregnancy Care Center of Red River County		4
Pregnancy Help Center of Lufkin	\$318,279.60	5
Anchor Point	\$131,668.80	6
Anchor Point – League City		6

Provider Name	Contract Amount³	Geographic Region
Anchor Point – Seabrook		6
Catholic Charities of the Archdiocese of Galveston-Houston	\$268,664.80	6
Catholic Charities of the Archdiocese of Galveston-Houston – Central Office		6
Catholic Charities of the Archdiocese of Galveston-Houston – Fort Bend County		6
Catholic Charities of the Archdiocese of Galveston-Houston – Mamie George Community Center		6
Catholic Charities of the Archdiocese of Galveston-Houston – Moran Health Center		6
Care Center	\$80,154.00	5, 6
Care Center – Huntsville		6
Care Center – Huntsville – Grace Pregnancy Outreach		5
Community Family Centers – Houston	\$11,904.00	6
Foundation for Life – Houston	\$18,032.40	6
Houston Pregnancy Help Center	\$799,737.60	6
Houston Pregnancy Help Center – Downtown		6
Houston Pregnancy Help Center – Fifth Ward		6

Provider Name	Contract Amount³	Geographic Region
Houston Pregnancy Help Center – Mobile Medical Van		6
Pregnancy Resource Medical Center – Rosenberg	\$49,735.60	6
Sealy Pregnancy Resource Center	\$68,988.80	6
The Source for Women	\$195,664.80	6
The Source for Women – Galleria – Houston		6
The Source for Women – Northeast – Houston		6
The Source for Women – Spring Branch – Houston		6
Waller Pregnancy Care Center	\$233,797.20	6
Annunciation Maternity Home – Georgetown	\$1,115,404.80	7
Austin Life Care	\$129,048.60	7
Care Net of Central Texas	\$808,862.40	7
Care Net of Central Texas Medical Services – Waco		7
Care Net of Central Texas Medical Services – Sanger		7
Care Net of Central Texas – Mobile Unit		7
Care Net Pregnancy Support Center and Guesthouse		7

Provider Name	Contract Amount³	Geographic Region
Catholic Charities of Central Texas	\$201,314.40	7
Catholic Charities of Central Texas – Counseling Services		7
Gabriel Project Life Center – Austin (Part of Catholic Charities of Central Texas)		7
Gabriel Project Life Center – Brazos Valley (Part of Catholic Charities of Central Texas)		7
Our Lady of the Angels Maternity Shelter – Temple	\$240,370.80	7
St. John Paul II Life Center – Austin	\$77,044.80	7
A New Life for a New Generation	\$487,981.20	8
A New Life for a New Generation – San Antonio		8
A New Life for a New Generation – East San Antonio		8
American Indians of Texas at the Spanish Colonial Missions (AITSCM)	\$653,469.60	8
AITSCM – San Antonio Fatherhood Campaign – San Antonio		8
AITSCM – Healing a Wounded Spirit – San Antonio		8
AITSCM – Healing Communities – San Antonio		8
A Woman's Haven	\$123,199.20	8
A Woman's Haven – San Antonio		8

Provider Name	Contract Amount³	Geographic Region
A Woman's Haven – Mobile Pregnancy Center		8
Catholic Charities Archdiocese of San Antonio	\$319,255.20	8
Catholic Charities Archdiocese of San Antonio – Catholic Counseling & Consultation Center		8
Catholic Charities Archdiocese of San Antonio – Family and Children Services		8
Catholic Charities Archdiocese of San Antonio – Guadalupe Home		8
Catholic Charities Archdiocese of San Antonio – Pregnancy and New Parent Support Services		8
Daughters of Charity Services of San Antonio	\$27,606.00	8
Daughters of Charity Services of San Antonio – DePaul Children's Center		8
Daughters of Charity Services of San Antonio – DePaul Family Center		8
Daughters of Charity Services of San Antonio – DePaul-Wesley Children's Center		8
Daughters of Charity Services of San Antonio – El Carmen Wellness Center		8
Daughters of Charity Services of San Antonio – La Mision Family Health Care		8
Life Choices Medical Clinic – San Antonio	\$148,981.20	8
Providence Place – San Antonio	\$1,077,600.00	8

Provider Name	Contract Amount³	Geographic Region
Resources for Women – San Antonio	\$12,297.50	8
San Antonio Birth Doulas	\$715,339.20	8
Seton Home – San Antonio	\$98,708.40	8
St Jude's Ranch for Children (SJRC) Texas	\$545,000.00	8
SJRC Texas – Bulverde		8
SJRC Texas – New Braunfels		8
SJRC Texas – San Antonio		8
St. Paul Lutheran Child Development Center C.A.R.E. Program	\$307,822.80	8
St. PJ's Children's Home	\$48,000.00	8
The Life Center	\$359,677.20	9
The Life Center – Andrews		9
The Life Center – Big Spring		9
The Life Center – Midland		9
The Life Center – Odessa		9
Guiding Star El Paso	\$84,600.00	10
Reynolds Home – San Jose	\$12,297.50	10
Catholic Charities of the Rio Grande Valley	\$149,337.60	11

Provider Name	Contract Amount³	Geographic Region
Catholic Charities of the Rio Grande Valley – Brownsville Office		11
Catholic Charities of the Rio Grande Valley – San Juan Office		11
Corpus Christi Hope House	\$154,154.40	11
Corpus Christi Hope House		11
Corpus Christi Hope House – Faith House		11
Corpus Christi Hope House – Reid		11
Pregnancy Center of the Coastal Bend	\$381,476.40	11
Pregnancy Center of the Coastal Bend – Kostoryz		11
Pregnancy Center of the Coastal Bend – Mobile Unit		11
Pregnancy Center of the Coastal Bend – Pregnancy Center of Corpus Christi		11
Pregnancy Center of the Coastal Bend – Pregnancy Center of Portland		11

Appendix B. Clients Served by Age and Client Type

Human Coalition									
Age	Adoptive Parents	Biological Father	Legal Guardian	Loss of Child	Other	Parent of Child Under 3	Pregnant	Grand Total	Percent by Age Group
8 to 12	-	-	-	-	-	1	2	3	0.01
13 to 17	-	11	7	-	1	172	477	668	3.05
18 to 22	-	93	2	17	2	2,774	4,281	7,169	32.69
23 to 29	1	96	5	12	-	3,825	4,562	8,501	38.76
30 to 39	5	80	10	6	-	2,131	2,499	4,731	21.57
40 to 49	6	19	17	4	-	313	308	667	3.04
50 to 59	17	3	19	-	-	31	11	81	0.37
60+	9	3	-	-	-	6	-	18	0.08
Unknown	1	8	-	-	-	29	57	95	0.43
Totals	39	313	60	39	3	9,282	12,197	21,933	100.00
Percent by Client Type	0.18	1.43	0.27	0.18	0.01	42.32	55.61	100.00	

Texas Pregnancy Care Network

Age	Adoptive Parents	Biological Father	Legal Guardian	Loss of Child	Other	Parent of Child Under 3	Pregnant	Grand Total	Percent by Age Group
8 to 12	-	-	-	-	-	4	4	8	0.02
13 to 17	-	143	-	-	-	549	1,199	1,891	4.25
18 to 22	3	945	-	5	-	3,128	7,819	11,900	26.76
23 to 29	40	1,415	-	8	-	5,564	10,252	17,279	38.85
30 to 39	163	969	-	3	-	4,863	5,475	11,473	25.80
40 to 49	133	171	-	-	-	885	417	1,606	3.61
50 to 59	47	32	-	1	-	151	13	244	0.55
60+	25	3	-	-	-	46	-	74	0.17
Unknown	-	-	-	-	-	-	-	-	0.00
Totals	411	3,678	-	17	-	15,190	25,179	44,475	100.00
Percent by Client Type	0.92	8.27	0.00	0.04	0.00	34.15	56.61	100.00	

Combined Contractor Totals

Age	Adoptive Parents	Biological Father	Legal Guardian	Loss of Child	Other	Parent of Child Under 3	Pregnant	Grand Total	Percent by Age Group
8 to 12	-	-	-	-	-	5	6	11	0.02
13 to 17	-	154	7	-	1	721	1,676	2,559	3.85
18 to 22	3	1,038	2	22	2	5,902	12,100	19,069	28.71
23 to 29	41	1,511	5	20	-	9,389	14,814	25,780	38.82
30 to 39	168	1,049	10	9	-	6,994	7,974	16,204	24.40
40 to 49	139	190	17	4	-	1,198	725	2,273	3.42
50 to 59	64	35	19	1	-	182	24	325	0.49
60+	34	6	-	-	-	52	-	92	0.14
Unknown	1	8	-	-	-	29	57	95	0.14
Totals	450	3,991	60	56	3	24,472	37,376	66,408	100.00
Percent by Client Type	0.68	6.01	0.09	0.08	0.00	36.85	56.28	100.00	